

**HEARD IN FRONT OF THE MÉTIS NATION BRITISH COLUMBIA'S SENATE**

Appeal Name: Stevenson vs. MNBC Central Registry  
1-18-12-51-2-00150

Date: March 13, 2015  
Senate Clerk: Thibeault  
Location: Richmond, BC

Between:

**Mark Ronald Stevenson**

Applicant

And

**Métis Nation British Columbia (MNBC)  
Central Registry**

Respondent

**Reasons for Decision**

Residing Senators:

Senator Gerald Pope

Senator Philip Gladue

Senator Al Desmarais

Senator Betty Hoogendoorn

Senator Margaret Penner



## **Introduction**

[1] On December 20, 2013 the applicant, Mr. Mark Ronald Stevenson received a letter from the respondent, the MNBC Central Registry, indicating that his citizenship could not be validated or verified based on the qualifiers for MNBC Citizenship. Specifically, the respondent's letter highlighted the following:

*"Thank you for submitting your application for Citizenship with the Métis Nation British Columbia (MNBC). Please be advised the Central Registry carefully reviewed the information submitted and has been unable to verify a genealogical connection to member of the Historic Métis Nation. Unless you can provide further primary source documentation to prove otherwise, your ancestry does not connect you into the Historic Métis Nation, as they were then known, or to the traditional Métis Homeland.*

*Therefore, the genealogical information you have provided with your application does not meet the required criteria for Métis citizenship within the province of British Columbia as defined by Section 61 of the MNBC Constitution."*

[2] As a follow up from that decision of the registrar, the applicant has sent to the Senate a "Request for Citizenship and/or Central Registry Appeal Hearing" dated January 10, 2014. In that, the applicant has requested that the Senate carry out a review of the applicant's citizenship application package and all related materials. From this, the Senate is to decide if the processes and interpretations of the office of the registrar were consistent with the intent of the "national definition" and the **MNBC Constitution** and the **MNBC Citizenship Act**.

## **Summary of the Case Law and MNBC Legislation**

### **a) Canadian Law**

[3] Subsections 35(1) and (2) of the **Constitution Act, 1982**, being Schedule B to the **Canada Act 1982** (U.K.), 1982, c. 11 state:

*35(1) the existing aboriginal and treaty rights of the aboriginal peoples of Canada are hereby recognized and affirmed.*

*35(2) in this act, "aboriginal peoples of Canada" includes the Indian, Inuit and Métis peoples of Canada.*

[4] The definitive Supreme Court of Canada case setting out the requirements for establishing a Métis constitutional right is **R. v. Powley**, [2003] 2 S.C.R. 207, 230 D.L.R. (4th) 1, 177 C.C.C. (3d) 193, 2003 SCC 43. At paragraph 10, the Court defined the term "Métis" as it is used in s. 35 of the Constitution, finding that while the term does not encompass or include all individuals with mixed Indian and European heritage, it does refer to:

*"...distinctive peoples who, in addition to their mixed ancestry, developed their own customs, way of life, and a recognizable group identity separate from their Indian or Inuit and European forebears. Métis communities evolved and flourished prior to the entrenchment of European control, when the influence of European settlers and political institutions became pre-eminent."*

Later in paragraph 10, the Court provided further wording in regard to clarification of the understanding of the term "Métis" specifying that:

*"The Métis developed separate and distinct identities, not reducible to the mere fact of their mixed ancestry:*

*"What distinguishes Métis people from everyone else is*

*that they associate themselves with a culture that is distinctly Métis.” (RCAP Report, vol.4 at p202).”*

**b) MNBC Legislation, Policies and Procedures**

[5] Section 61 of the **MNBC Constitution** states that a Métis means a person who self-identifies as Métis, is of historic Métis Nation Ancestry, is distinct from other Aboriginal Peoples and is accepted by the Métis Nation. The **MNBC Constitution** further states the following;

a) 61.1. *“Historic Métis Nation” means the Aboriginal people then known as Métis or Half-Breeds who resided in Historic Métis Nation Homeland.*

b) 61.2. *“Historic Métis Nation Homeland” means the area of land in west central North America used and occupied as the traditional territory of the Métis or Half-Breeds as they were then known.*

c) 61.3. *“Métis Nation” means the Aboriginal people descended from the Historic Métis Nation, which is now comprised of all Métis Nation citizens and is one of the “aboriginal peoples of Canada” within Section 35 of the **Constitution Act of 1982.***

d) 61.4. *“Distinct from other Aboriginal Peoples” means distinct for cultural and nationhood purposes.*

[6] Articles 2, 3 and 4 of the **MNBC Citizenship Act** further define the **MNBC Constitution** definition of Métis as stated above and more specifically the process in identifying citizens.

[7] Articles 6, 7 and 8 of the **MNBC Citizenship Act** highlight the roles and responsibilities of the Central Registry, Registry Office and the Registrar. It further states in 8.0 that the Registrar must adhere to all policies and procedures developed by the MNBC. This includes the MNBC Guidebook,

Central Registry Policy and Procedures and the Senate Policy and Procedures version 3.2.

[8] Section 6.2 of the **Senate Policies and Procedures ver. 3.2** highlights the process to be utilized when conducting a citizenship and/or central registry appeal.

### **Privacy Consent to Release**

[9] On January 10, 2014 the applicant, Mr. Mark Ronald Stevenson, supplied a signed and witnessed "Consent to Release Confidential Information" form. This form provided the Senate with the following consents:

- i. Utilization of the documentation supplied to the MNBC Central Registry for the purpose of the applied for appeal.
- ii. To send the contents of Mr. Stevenson's citizenship application file to a third-party for a second professional genealogical opinion.
- iii. To utilize all the information supplied or demanded, for the purpose of writing this MNBC Senate decision.

### **Second Genealogical Opinion**

#### **a) Société historique de Saint-Boniface**

[10] A second genealogical opinion was obtained from the Saint Boniface historical society. The society does research to identify if the applicant has an ancestor that has been identified as Métis through official documentation such as census records, scrip, land grant documents or other official documents such as church records.

[11] Ms. Janet La France from the genealogical department of the Société historique de Saint-Boniface supplied a second

professional genealogical opinion by letter on June 03, 2014. Mrs. La France indicated the following;

*"The information submitted by your client, Mr. Mark Ronald Stevenson, has been carefully reviewed. It appears that even though he descends from mixed European and Aboriginal ancestry, we have not been able to find any historic documentation to prove beyond a doubt that his ancestors identified themselves ethno-culturally as Métis/half-breeds.*

*Their origins being from somewhat outside of the Homeland, in combination with existing documentation in the form of multiple Canadian Census Records and RG10 records in which the ancestors in question are consistently identified as "Indian" and more specifically "Mohawk" and "Cayuga", with an association to the Six Nations Agency in Tuscarora, Ontario, lead me to believe that these ancestors never saw themselves as Métis/Half-Breeds and identified instead as First Nations. The client may consider pursuing this notion further by confirming with AANDC*

*Therefore, it is my opinion that Mr. Stevenson's ancestors do **not** connect into the Historic Métis Nation as they were then known or their homeland."*

### **The Standard of Review**

[12] The Senate's role is to ensure that all legislation, policies and procedures were adhered to and that the applicant has received a fair decision during the application review period. Since this appeal involves a question around the genealogical interpretation of the respondent, the Senate has ordered a second professional opinion to assist in their review. Furthermore, the Senate will adhere to the

citizenship and/or central registry appeal process highlighted in Section 6.2 of the **Senate Policies and Procedures ver. 3.2**. The Senate further understands that the onus to prove citizenship is the responsibility of the applicant, Mr. Stevenson, not the respondent, the MNBC Central Registry.

[13] The Senate has based this decision on the evidence supplied by the applicant and respondent and weighed this to the summary of available case law at the time of the hearing, as well as applying cultural and traditional values to the administration of justice.

## **Analysis**

### **a) MNBC Policy and Procedure Adherence**

[14] The applicant did request that a review of the policies and procedures be conducted. However, the Senate, upon review, found that the MNBC Central Registry did not violate or over-look any policies or procedures.

### **b) Genealogical Interpretation**

[15] Both the MNBC Central Registry and the historique de Saint-Boniface indicated that they could not determine a link and/or ancestor that identified as Métis and resided within the Métis Nation Homeland.

[16] Furthermore, while there was evidentiary material supplied that would indicate Mr. Stevenson's genealogical ancestry was connected to an aboriginal (First Nations, Inuit or Metis) ancestor, in this case First Nations ancestry; there was not evidence to verify a distinct ethnic connection to the Métis.

[17] It was noted that while there was possible aboriginal background indicated by the documentation submitted, there was not any verifiable connection to the traditional Métis

Homeland or to the traditions and culture of Métis communities.

[18] The documentation provided indicated ongoing First Nations identification until the marriage of a First Nation and Scottish ancestor in or about the year 1919; this appears at odds with the timing and history of the development of the Métis nation.

[19] Based on the information supplied, testimony and the genealogical opinions (MNBC Central Registry and the *historique de Saint-Boniface*) the Senate could not identify a genealogical connection to the Métis Homeland or the presence of a Métis ancestor in Mr. Stevenson's genealogy.

**c) MNBC Legislative Adherence**

[20] Mr. Stevenson fails to comply with three parts of the National Definition as specified in the ***MNBC Citizenship Act***. Those being;

- i) *Mr. Stevenson failed to supply the appropriate documentation that proves his historic Métis Nation Ancestry.*
- ii) *Mr. Stevenson failed to supply the appropriate documentation that proves any Métis ancestry that connects to the Historic Métis Nation Homeland.*
- iii) *Mr. Stevenson failed to supply the evidence which would identify a historic Métis "distinctiveness" in her ancestry.*

**Decision**

[21] The MNBC Senate finds in favour of the Métis Nation British Columbia's Central Registry.

[22] It ought to be noted that should the parameters for MNBC



citizenship change, or if the applicant discovers new information or documentation, that this decision does not limit or negate the applicant from reapplying for MNBC citizenship.

P.S. In the opinion from the genealogical department of the Société historique de Saint-Boniface, it is stated, in part:

*"Their origins being from somewhat outside of the Homeland, in combination with existing documentation in the form of multiple Canadian Census Records and RG10 records in which the ancestors in question are consistently identified as "Indian" and more specifically "Mohawk" and "Cayuga", with an association to the Six Nations Agency in Tuscarora, Ontario, lead me to believe that these ancestors never saw themselves as Métis/Half-Breeds and identified instead as First Nations. The client may consider pursuing this notion further by confirming with AANDC."*

If there is interest in exploring this further, the acronym "AANDC" refers to *Aboriginal Affairs and Northern Development Canada*. AANDC is one of the federal government departments responsible for meeting the Government of Canada's obligations and commitments to First Nations, Inuit and Métis, and for fulfilling the federal government's constitutional responsibilities in the North.

AANDC has offices in Ottawa and regional offices in various locations, including British Columbia. Information on how to contact the offices is available on the AANDC web-site at:

[www.aadnc-aandc.gc.ca](http://www.aadnc-aandc.gc.ca)