



SENATE
Apihtow-kosison nekanapowin
MÉTIS NATION BRITISH COLUMBIA
Apihtow-kosison peyakosihtwawin

FRANCINE BAXTER

Applicant

and

MÉTIS NATION BRITISH COLUMBIA CENTRAL REGISTRY

Respondent

DECISION

OF THE MÉTIS NATION BRITISH COLUMBIA SENATE

Dated the 15th day of December, 2007

UPON hearing the submissions and reading the material provided by or on behalf of the Applicant and the Respondent in this matter, the METIS NATION BRITISH COLUMBIA SENATE HAS DETERMINED THE FOLLOWING:

1. The MNBC Senate finds in favour of the Métis Nation British Columbia's Central Registry.
2. It ought to be noted that should the parameters for MNBC citizenship change, or if the applicant discovers new information or documentation, that this decision does not limit or negate the applicant from reapplying for MNBC citizenship.

Signed on behalf of the Senate,

A handwritten signature in blue ink, appearing to read "Dean Trumbley", is written over a horizontal line.

Dean Trumbley
Interim Senate Clerk

HEARD IN FRONT OF THE MÉTIS NATION BRITISH COLUMBIA'S SENATE

Appeal Name: Baxter vs. MNBC Central Registry,
2-06-07-57-3-00005

Date: 20071215
Senate Clerk: Trumbley
Location: Richmond

Between:

Francine Baxter

Applicant

And

**Métis Nation British Columbia (MNBC)
Central Registry**

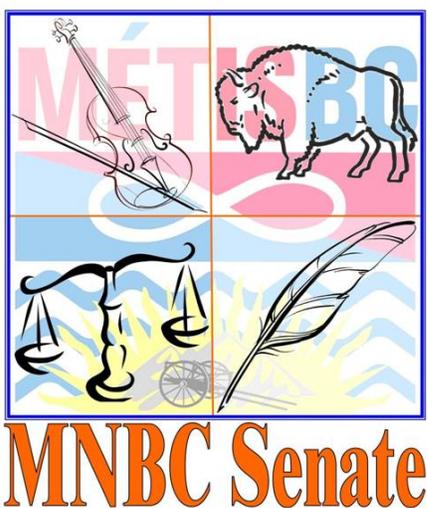
Respondent

Reasons for Decision

Residing Senators:

Senator Alan Edkins
Senator Margaret Penner
Senator Bill Thibeault
Senator Gerald Pope

Senator Philip Gladue
Senator Bob Adams
Senator Ron Snider



Introduction

[1] On June 26, 2007 the applicant, Mrs. Francine Baxter received a letter from the respondent, the MNBC Central Registry, indicating that her citizenship could not be validated or verified based on the qualifiers for MNBC Citizenship. Specifically, the respondent's letter highlighted:

"In regard to your application for a MNBC citizenship card, the MNBC's Office of the Provincial Registrar must inform you that based on the definition for the Métis, ratified in September 2002 by the Métis Nation General Assembly, MNBC cannot verify your genealogical connection to the traditional Métis homeland".

However, the applicant has requested the Senate to review the applicant's citizenship application package and all related materials and decide if the process and interpretations of the registrar was consistent with the intent of the "national definition" and the **MNBC Citizenship Act**.

Summary of the Case Law and MNBC Legislation

a) Canadian Law

[2] Subsections 35(1) and (2) of the **Constitution Act, 1982**, being Schedule B to the **Canada Act 1982** (U.K.), 1982, c. 11 state:

35(1) the existing aboriginal and treaty rights of the aboriginal peoples of Canada are hereby recognized and affirmed.

35(2) in this act, "aboriginal peoples of Canada" includes the Indian, Inuit and Métis peoples of Canada.

[3] The definitive Supreme Court of Canada case setting out the requirements for establishing a Métis constitutional right is **R. v. Powley**, [2003] 2 S.C.R. 207, 230 D.L.R. (4th) 1, 177 C.C.C. (3d) 193, 2003 SCC 43. At paragraph 10, the Court defined the term "Métis" as it is used in s. 35, finding that while the term does not include all individuals with mixed

Indian and European heritage, it does refer to:

...distinctive people who, in addition to their mixed ancestry, developed their own customs, way of life, and a recognizable group identity separate from their Indian or Inuit and European forebears.

b) MNBC Legislation, Policies and Procedures

[4] Section 62 of the **MNBC Constitution** states that a Métis means a person who self-identifies as Métis, is of historic Métis Nation Ancestry, is distinct from other Aboriginal Peoples and is accepted by the Métis Nation. The MNBC Constitution further states the following;

a) 62.1. *"Historic Métis Nation" means the Aboriginal people then known as Métis or Half-Breeds who resided in Historic Métis Nation Homeland.*

b) 62.2. *"Historic Métis Nation Homeland" means the area of land in west central North America used and occupied as the traditional territory of the Métis or Half-Breeds as they were then known.*

c) 62.3. *"Métis Nation" means the Aboriginal people descended from the Historic Métis Nation, which is now comprised of all Métis Nation citizens and is one of the "aboriginal peoples of Canada" within Section 35 of the **Constitution Act of 1982.***

d) 62.4. *"Distinct from other Aboriginal Peoples" means distinct for cultural and nationhood purposes.*

[5] Articles 2, 3 and 4 of the **MNBC Citizenship Act** further define the **MNBC Constitution** definition of Métis as stated above and more specifically the process in identifying citizens.

[6] Articles 6, 7 and 8 of the **MNBC Citizenship Act** highlight the roles and responsibilities of the Central Registry, Registry Office and the Registrar. It further states in 8.0 that the registrar must adhere to all policies and procedures developed by the MNBC. This includes the MNBC Guidebook, Central Registry Policy and Procedures and the Senate Policy and Procedures.

[7] Section 9.0 of the **Senate Policies and Procedures**

highlights the process utilized when conducting a citizenship and/or central registry appeal. Section 9.4.1 and 9.4.2 further enforces the required adherence to the national definition.

Privacy Consent to Release

[8] On November 30, 2007, Mrs. Baxter supplied a signed and witnessed "*Consent to Release Confidential Information*" form. This form provided the Senate with the following consents:

- i. Utilization of the documentation supplied to the MNBC Central Registry for the purpose of the applied for appeal.
- ii. To send the contents of Mrs. Baxter's Citizenship application file to a third-party for a second professional genealogical opinion.
- iii. To utilize all the information supplied or demanded, for the purpose of writing this MNBC Senate decision.

Second Genealogical Opinion

a) Société historique de Saint-Boniface

[9] Mr. Gilles Lesage, Directeur général of the Société historique de Saint-Boniface supplied a second professional genealogical opinion by e-mail on December 11, 2007. Mr. Lesage indicated that there was "*No Métis Found*". Société historique de Saint-Boniface researched the Ouellette, Godbout, Leclerc and Côté genealogy.

[10] Clarification was also provided around a common genealogical misinterpretation of the French language, it is as follows;

"Société historique de Saint-Boniface noted that with the file of Ouellette/Baxter that some documents from Québec included the notation «native». It is important to note

that «native» in French has a very different meaning than the English native. Whereas, native means indigenous in English for First Nations or Inuit or Métis, in French «native» or «natif» means that the persons is born in the place indicated such as «natif de Montreal» means born in Montreal”.

It should be noted that native and natif is the masculine and feminine form in the French language.

The Standard of Review

[11] The Senate’s role is to ensure that all legislation, policies and procedures were adhered to and that the applicant has received a fair decision during the application review period. Since this appeal involves a question around the genealogical interpretation of the respondent, the Senate has ordered a second professional opinion to assist in their review. Furthermore, the Senate will adhere to the citizenship and/or central registry appeal process highlighted in Section 9.0 of the **Senate Policies and Procedures**. The Senate further understands that the onus to prove citizenship is the responsibility of the applicant, Mrs. Baxter not the respondent, the MNBC Central Registry.

[12] The Senate has based this decision on the evidence supplied by the applicant and respondent and weighed this to the summary of case law at the time of the hearing.

Analysis

a) MNBC Policy and Procedure Adherence

[13] The applicant did not request that a review of the policies and procedures be conducted. However, the Senate, upon review, found that the MNBC Central Registry did not violate or over-look any policies or procedures.

b) Genealogical Interpretation

[14] Both the MNBC Central Registry and the historique de Saint-Boniface indicated that they could not determine a link and/or ancestor that identified as Métis and resided within the Métis Nation Homeland.

[15] Furthermore, the Société historique de Saint-Boniface supplied full primary source documentation, including original scanned census data, that supported their genealogical charts. The ancestor claimed to be Métis or of aboriginal descent by the applicant "*Philomené Rossignol*" was racially identified (or colour as referred to on the original document) on the 1901 Census as "B" for blanc, which indicates white. This held true for all four of the genealogical lines (Ouellette, Godbout, Leclerc and Côté).

[16] There was no evidence supplied that would indicate Mrs. Baxter's genealogical ancestry held any connection to an aboriginal (First Nations, Métis or Inuit) origin.

[17] Based on the information supplied, testimony and the genealogical opinions (MNBC Central Registry and the historique de Saint-Boniface) the Senate could not identify a genealogical connection to the Métis Homeland or the presence of a Métis ancestor in Mrs. Baxter's genealogy.

c) MNBC Legislative Adherence

[18] Mrs. Baxter fails to comply with three parts of the National Definition as specified in the **MNBC Citizenship Act**. Those being;

- i) *Mrs. Baxter failed to supply the appropriate documentation that proves her historic Métis Nation Ancestry.*
- ii) *Mrs. Baxter failed to supply the appropriate documentation that proves any aboriginal (First Nations, Métis or Inuit) ancestry that connects to the Historic Métis Nation*

Homeland.

iii) Mrs. Baxter failed to supply the evidence which would identify a historic Métis "distinctiveness" other than that of her New Brunswick (French Canadian) ancestry.

Decision

[19] The MNBC Senate finds in favour of the Métis Nation British Columbia's Central Registry.

[20] It ought to be noted that should the parameters for MNBC citizenship change, or if the applicant discovers new information or documentation, that this decision does not limit or negate the applicant from reapplying for MNBC citizenship.